

Mayor's Office of Criminal Justice

Biannual Report on Progress Towards Closing Jails on Rikers Island Local Law 192

Introduction

This report, submitted by the Mayor's Office of Criminal Justice (MOCJ) to the City Council in compliance with Local Law 192 of 2019, serves as the second biannual report on closing jails on Rikers Island and opening jail facilities outside Rikers Island. The report covers data from January 1, 2020 to December 31, 2020.

1. Trends in the jail population and the drivers of population changes, including the following:

a. The average daily population in total and disaggregated by facility, by borough of arrest, and in the following categories: pretrial, sentenced, technical parole violation, pretrial with parole violations, and other

Chart 1. Average Daily Population (ADP) by Facility*

Facility	2013	2020	% Change
Anna M. Kross Center (AMKC)	2,236	1,287	-42%
Vernon C. Bain Center (VCBC)	800	546	-32%
Bellevue Hospital Prison Ward (BHPW)	67	53	-21%
Brooklyn Detention Complex (BKDC)	640	-	NA
Elmhurst Hospital Prison Ward (EHPW)	11	4	-63%
Eric M. Taylor Center (EMTC)	1,349	185	-86%
George Motchan Detention Center (GMDC)	1,594	-	NA
George R. Vierno Center (GRVC)	910	623	-31%
Horizon Juvenile Center	-	6	NA
Manhattan Detention Complex (MDC)	744	424	-43%
North Infirmery Command (NIC)	118	183	55%
Otis Bantum Correctional Center (OBCC)	1,413	568	-60%
Robert N. Davoren Complex (RNDC)	958	522	-46%
Rose M. Singer Center (RMSC)	800	194	-76%

West Facility (WF)	46	40	-12%
Central Intake (CINT)	39	-	-100%
Total ADP	11,692	4,542	-61%

*MOCJ analysis of DOC data. Values may vary slightly form DOC analysis.

Chart 2. ADP by Borough of Arrest*

Borough	2013	2020	% Change
MN	3,774	1,568	-58%
BK	2,577	907	-65%
QN	1,963	705	-64%
BX	2,416	800	-67%
SI	297	206	-31%
Unidentified	664	356	-46%
Total	11,692	4,542	-61%

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 3. ADP by Status Categories*

Status Categories	2013	2020	% Change
Pretrial Detainee	8,050	3,164	-61%
Pretrial Detainee with Parole Warrant	885	681	-23%
Sentenced	2,039	352	-83%
Technical Parole Violator	602	330	-45%
Other	116	15	-87%
Total	11,692	4,542	-61%

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

b. Average and median length of stay of incarcerated individuals detained pretrial, in total and disaggregated by borough of arrest and whether there is a co-occurring parole violation.

Chart 4. Length of Stay by Borough of Arrest for Pretrial Detainees*

Borough	All Detainees		Detainees w Parole Violation	
	Average	Median	Average	Median
BK	85	18	144	98
BX	97	23	143	101.5
MN	114	50	148	99
QN	96	28	162	106.5
SI	84	30	120	102
Unidentified	117	48.5	166	102.5
Citywide	100	31	148	101

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

c. The number and percentage of pretrial detainees whose length of stay is longer than 30 days, 90 days, six months, and one year.

Chart 5. Number and Percent of Pretrial Detainees by Length of Stay over 30 Days*, **

Length of Stay	Individuals	Percent
31-90	1,448	17%
91-180	1,228	14%
6 Months - 1 Year	1,002	12%
> 1 Year	563	7%

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

****These groups ARE mutually exclusive**

2. The total capacity and average daily population of each correctional facility solely operated by the Department of Correction, disaggregated by facility.

Chart 6. Maximum Facility Capacity (MFC) and Average Daily Population (ADP) by Facility*

Facility	MFC	ADP
Anna M. Kross Center (AMKC)	2,171	1,287
Vernon C. Bain Center (VCBC)	800	546
Bellevue Hospital Prison Ward (BHPW)		53
Brooklyn Detention Complex (BKDC)		-
Elmhurst Hospital Prison Ward (EHPW)		4
Eric M. Taylor Center (EMTC)	475	185
George Motchan Detention Center (GMDC)		-
George R. Vierno Center (GRVC)	877	623
Horizon Juvenile Center		6
Manhattan Detention Complex (MDC)	24	424
North Infirmery Command (NIC)	371	183
Otis Bantum Correctional Center (OBCC)	1,001	568
Robert N. Davoren Complex (RNDC)	1,209	522
Rose M. Singer Center (RMSC)	938	194
West Facility (WF)		40
Central Intake (CINT)		-

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

3. The timeline for closure of each correctional facility located on Rikers Island, any significant changes to such timeline, and any significant actions taken by the mayor in response to such changes.

Due to the COVID-19 crisis, the City presently anticipates a delay to the overall schedule for the completion of the borough-based jail system. The timeline for completion has been moved from December 31, 2026 to August 31, 2027. Timelines for closure of individual facilities on Rikers Island are in development.

4. The budget for closure and any significant changes to such budget. (no update necessary)

There is no specific budget required to manage DOC facility closures. The Department redeploys existing staff to carry out all necessary tasks associated with facility closures, without a specific budget allocated for this purpose.

5. The procurement of contracts related to closure and construction of jail facilities, including any relevant timelines.

The Borough-Based Jail Program is on schedule to completion by August 2027. As part of the City's effort to ensure the most efficient delivery of four new facilities, the NYC Department of Design and Construction (DDC) issued on February 12th a Request for Qualifications (RFQ) seeking a highly qualified design-build team to dismantle the existing Manhattan Detention Center (124 and 125 White Street), in turn facilitating a separate procurement for the design and construction of a new Manhattan borough-based facility. DDC is actively procuring design build teams for the dismantle of the Queens Detention Center (126-02 82nd Avenue) and Brooklyn Detention Center (275 Atlantic Avenue). Procurements for all four facilities will be staggered in Q4 of 2021.

6. A general overview of the design and construction of new jail facilities and any related information regarding the timelines for the construction of new facilities.

The City continues to solicit and incorporate feedback from community groups and justice advocates received through design workshops, NAC meetings, and Community Board meetings. The Public Design Commission staff, Department of City Planning staff and City Planning commission have been engaged on the design of the BBJ program since ULURP approval in October 2019. As part of PDC's charter-mandated approval authority, PDC will have an in-market review of facility proposals and will follow standard review procedures post-award. DCP will participate in the evaluation of said proposals on all facility projects and will be consulted post-award. DDC will present 30% design documents to CPC for facilities for their advisory comment at a public review session. Currently the Queens parking garage is current going through this design review process. The same will apply to Facilities when they are being procured starting second half of 2021.

7. Populations relocated as a result of new facility construction.(no update necessary)

When the Manhattan Detention Complex (MDC) needs to be vacated for demolition as part of the borough-based jail program, the Department shall use attrition to stem the new admissions and therefore reduce the number of individuals in custody from MDC. In addition, the Department will review and relocate individuals already housed in MDC to appropriate housing within the agency facilities, including VCBC.

8. The progress of implementing an electronic management system for individuals in custody.

The electronic management system project is being managed separately from the borough-based jails project. The Department of Correction continues with the procurement process, which is in progress. The phased implementation is expected to begin late summer/early fall 2021.

9. Staff plans, by facility, including but not limited to the following information for the reporting period: the number of uniform and civilian staff hired, the number of uniform and civilian staff terminated, and the number of uniform and civilian staff who left the department for reasons other than termination.

During the reporting period of January 2020 through December 2020, the Department of Correction hired 82 non-uniform members of staff. During the reporting period, there were 9 non-uniform staff terminated and 109 uniform staff terminated. There were 155 non-uniform staff separations for reasons other than termination and 748 uniform staff separations for reasons other than termination.