

Mayor's Office of Criminal Justice

Biannual Report on Progress Towards Closing Jails on Rikers Island Local Law 192

Introduction

This report, submitted by the Mayor's Office of Criminal Justice (MOCJ) to the City Council in compliance with Local Law 192 of 2019, serves as the fifth biannual report on closing jails on Rikers Island and opening jail facilities outside Rikers Island. The report covers data from January 1st to June 30, 2022.

1. Trends in the jail population and the drivers of population changes, including the following:

- a. The average daily population in total and disaggregated by facility, by borough of arrest, and in the following categories: pretrial, sentenced, technical parole violation, pretrial with parole violations, and other.**

Chart 1. Average Daily Population (ADP) by Facility

| Facility | 2013 | 2022 | % Change |
|--|--------|-------|----------|
| Anna M. Kross Center (AMKC) | 2,206 | 1,943 | -12% |
| Vernon C. Bain Center (VCBC) | 832 | 663 | -20% |
| Bellevue Hospital Prison Ward (BHPW) | 62 | 44 | -29% |
| Brooklyn Detention Complex (BKDC) | 637 | 0 | -100% |
| Elmhurst Hospital Prison Ward (EHPW) | 14 | 0 | -100% |
| Eric M. Taylor Center (EMTC) | 1,362 | 594 | -56% |
| George Motchan Detention Center (GMDC) | 1,522 | 0 | -100% |
| George R. Vierno Center (GRVC) | 974 | 597 | -39% |
| Horizon Juvenile Center | 0 | 0 | - |
| Manhattan Detention Complex (MDC) | 727 | 2 | -100% |
| North Infirmiry Command (NIC) | 118 | 258 | 120% |
| Otis Bantum Correctional Center (OBCC) | 1,421 | 310 | -78% |
| Robert N. Davoren Complex (RNDC) | 976 | 715 | -27% |
| Rose M. Singer Center (RMSC) | 775 | 255 | -67% |
| West Facility (WF) | 48 | 77 | 58% |
| Central Intake (CINT) | 0 | 76 | - |
| Total ADP | 11,674 | 5,533 | -53% |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 2. ADP by Borough of Arrest

| Borough | 2013 | 2022 | % Change |
|--------------|--------|-------|----------|
| MN | 3,674 | 1,789 | -51% |
| BK | 2,638 | 1,256 | -52% |
| QN | 1,932 | 986 | -49% |
| BX | 2,480 | 1,167 | -53% |
| SI | 290 | 256 | -12% |
| Unidentified | 661 | 79 | -88% |
| Total | 11,674 | 5,533 | -53% |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 3. ADP by Status Categories

| Status Categories | 2013 | 2022 | % Change |
|---------------------------------------|---------------|--------------|-------------|
| Pretrial Detainee | 8,032 | 4,627 | -42% |
| Pretrial Detainee with Parole Warrant | 891 | 329 | -63% |
| Sentenced | 2,038 | 521 | -74% |
| Technical Parole Violator | 592 | 55 | -91% |
| Other | 121 | 1 | -99% |
| Total | 11,674 | 5,533 | -53% |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

b. Average and median length of stay of incarcerated individuals detained pretrial, in total and disaggregated by borough of arrest and whether there is a co-occurring parole violation.

Chart 4. Length of Stay by Borough of Arrest for Pretrial Detainees

| Borough | All Detainees (with the exception of DEPVs) | | Detainees w Parole Violation | |
|-----------------|---|-----------|------------------------------|-----------|
| | Average | Median | Average | Median |
| BK | 61 | 7 | 148 | 79 |
| BX | 86 | 9 | 169 | 114 |
| MN | 94 | 19 | 152 | 153 |
| QN | 57 | 13 | 148 | 148 |
| SI | 71 | 17 | 287 | 98 |
| Unidentified | 113 | 28 | 96 | 96 |
| Citywide | 78 | 13 | 171 | 99 |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

c. The number and percentage of pretrial detainees whose length of stay is longer than 30 days, 90 days, six months, and one year.

Chart 5. Number and Percent of Pretrial Detainees by Length of Stay over 30 Days

| Length of Stay | Individuals | Percent |
|-------------------|-------------|---------|
| 31-90 | 1,166 | 15% |
| 91-180 | 718 | 9% |
| 6 Months - 1 Year | 558 | 7% |
| > 1 Year | 365 | 5% |

*These groups ARE mutually exclusive.

**MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

2. The total capacity and average daily population of each correctional facility solely operated by the Department of Correction, disaggregated by facility.

Chart 6. Maximum Facility Capacity (MFC) and Average Daily Population (ADP) by Facility

| Facility | MFC | ADP |
|--|------|------|
| Anna M. Kross Center (AMKC) | 2300 | 1943 |
| Vernon C. Bain Center (VCBC) | 800 | 663 |
| Bellevue Hospital Prison Ward (BHPW) | 0 | 44 |
| Brooklyn Detention Complex (BKDC) | 0 | 0 |
| Elmhurst Hospital Prison Ward (EHPW) | 0 | 0 |
| Eric M. Taylor Center (EMTC) | 1155 | 594 |
| George Motchan Detention Center (GMDC) | 0 | 0 |
| George R. Vierno Center (GRVC) | 734 | 597 |
| Horizon Juvenile Center | 0 | 0 |
| Manhattan Detention Complex (MDC) | 0 | 2 |
| North Infirmary Command (NIC) | 373 | 258 |
| Otis Bantum Correctional Center (OBCC) | 0 | 310 |
| Robert N. Davoren Complex (RNDC) | 1062 | 715 |
| Rose M. Singer Center (RMSC) | 999 | 255 |
| West Facility (WF) | 98 | 77 |
| Central Intake (CINT) | 0 | 76 |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

3. The timeline for closure of each correctional facility located on Rikers Island, any significant changes to such timeline, and any significant actions taken by the mayor in response to such changes.

The James A. Taylor Center (JATC) on Rikers Island was transferred to DCAS in July 2021. This was the first facility on Rikers Island to be transferred from the Department of Correction to DCAS as part of the Renewable Rikers Act. In December 2021, DOC transferred three additional parcels of land to DCAS.

The Department vacated MDC, BKDC and QDC for future demolition as part of the borough-based jail program. They currently only function to support court production.

Timelines for closure of remaining facilities on Rikers Island are in development.

4. The budget for closure and any significant changes to such budget.

There is no specific budget required to manage DOC facility closures. The Department redeploys existing staff to carry out all necessary tasks associated with facility closures, without a specific budget allocated for this purpose.

5. The procurement of contracts related to closure and construction of jail facilities, including any relevant timelines.

The City continues to make significant progress in procurement of contracts for the Borough-Based Jails (BBJ) Program. Four early works projects have been awarded and shortlists have been issued for each of the facilities. Physical work began at each site in February/March of 2022, after Notices to Proceed (NTP) were issued.

BBJ Early Works:

The Brooklyn Dismantle/Swing Space contract was awarded to NorthStar Contracting Group. The contract was registered on November 26, 2021, and NorthStar received a NTP on December 20, 2021. Dismantlement is underway.

The Queens Dismantle/Swing Space contract was awarded to Hunter Roberts Construction Group, LLC. The contract was registered on December 21, 2021, and Hunter Roberts received a NTP on December 27, 2021. Dismantlement is underway.

The Manhattan Dismantle/Swing Space contract was awarded to Gramercy Group Inc. The contract was registered on December 22, 2021, and Gramercy received a NTP on December 27, 2021. Dismantlement is underway.

The Bronx Site Preparation contract was awarded to Yonkers Contracting Company Inc. The contract was registered on December 21, 2021, and Gramercy received a NTP on December 27, 2021. Construction is underway.

BBJ Facilities:

One Request for Qualifications (RFQ) was issued for four BBJ facilities on September 13, 2021. The Statements of Qualifications (SOQs) in response to the RFQ went through a process of administrative and technical review. Shortlisted teams to compete on the BBJ Facility projects were announced on December 22, 2021. The shortlisted teams will each receive the confidential Request for Proposals (RFP) for which they must develop a proposal that will undergo a best value evaluation.

The Manhattan Facility RFP was issued on December 24, 2021, to a joint venture led by the Gilbane Building company and the Alberici Corporation. After a collaborative process with the City to ensure project and technical goals are met, the final RFP submission will be due in the fall of 2022. After response review and contract negotiation, the project will move into design and construction late next year.

The Brooklyn Facility RFP was issued in Spring 2022 to two teams: one, a joint venture led by Lend Lease Corporation and Halmar International; another led by Tutor Perini Corporation. Project commencement is slated for winter 2022/23.

An RFP for the Queens BBJ Facility was issued to the Leon D. DeMatteis Construction Corp in summer 2022, with the project due to get underway in spring, 2023.

An RFP for the Bronx BBJ Facility will be issued in the summer of 2022 to Transformative Reform Group, LLC, led by SLSCO and Sciame Construction; and to Cauldwell Wingate 2022 Company, LLC. Once a team is selected, work will commence on the facility in summer 2023.

6. A general overview of the design and construction of new jail facilities and any related information regarding the timelines for the construction of new facilities.

The City continues to work with Sponsor Agencies to further develop the RFPs that define the performance and design requirements for the future BBJ facilities. There will be one RFP for each facility. DDC and the AECOM-Hill Joint Venture have continued to engage in weekly multi-hour work sessions with DOC, MOCJ, CHS, and relevant stakeholders, working through opportunities and constraints for the facilities.

The RFPs are being released in a staggered approach throughout 2022. The shortlisted design-build teams (DB) will compete to provide the best value design that achieves the BBJ Program Vision. The DB teams for the Manhattan and Brooklyn Facilities will undergo design development through 2023. The DB teams for the Queens and Bronx Facilities will undergo design development through end of 2022 and into 2023. Designs of the facilities will be thoroughly evaluated by DDC and Sponsor Agencies and reviewed by the Public Design Commission.

The City is targeting construction start for all four facilities in late 2023 or early 2024. The City is on target for BBJ program construction completion mid-2027.

7. Populations relocated as a result of new facility construction.

As of August 2022, populations in MDC, BKDC and QDC have been relocated to facilities

on Rikers Island and/or VCBC. Currently MDC, BKDC and QDC only function to support court production.

8. The progress of implementing an electronic management system for individuals in custody.

A new electronic management system has been selected and remains pending OMB approval at this time. Once approved, DOC will engage with the vendor to start the configuration and implementation of the new system.

9. Staff plans, by facility, including but not limited to the following information for the reporting period: the number of uniform and civilian staff hired, the number of uniform and civilian staff terminated, and the number of uniform and civilian staff who left the department for reasons other than termination.

From January 2022 through June 2022, the Department hired 83 civilian staff members and 112 members of uniform staff. During this period, 23 civilian staff members were terminated, and 121 civilian staff left for other reasons. In addition, during this period, 130 uniform staff members were terminated, and 496 uniform staff members left for other reasons. Included in the 496 figure are members of staff who left for reasons including but not limited to resignation, retirement, death, and dismissal under charges or medical disabilities.