

## Mayor's Office of Criminal Justice

### Biannual Report on Progress Towards Closing Jails on Rikers Island Local Law 192

#### Introduction

This report, submitted by the Mayor's Office of Criminal Justice (MOCJ) to the City Council in compliance with Local Law 192 of 2019, serves as the eighth biannual report on closing jails on Rikers Island and opening jail facilities outside Rikers Island. The report covers data from January 1st to December 31, 2023.

#### 1. Trends in the jail population and the drivers of population changes, including the following:

a. The average daily population in total and disaggregated by facility, by borough of arrest, and in the following categories: pretrial, sentenced, technical parole violation, pretrial with parole violations, and other.

**Chart 1. Average Daily Population (ADP) by Facility**

Facility	2013	2023	% Change
Anna M. Kross Center (AMKC)	2226	1451	-35%
Vernon C. Bain Center (VCBC)	797	508	-36%
Bellevue Hospital Prison Ward (BHPW)	67	38	-43%
Brooklyn Detention Complex (BKDC)	637	0	-100%
Elmhurst Hospital Prison Ward (EHPW)	11	0	-100%
Eric M. Taylor Center (EMTC)	1344	810	-40%
George Motchan Detention Center (GMDC)	1587	0	-100%
George R. Vierno Center (GRVC)	906	659	-27%
Horizon Juvenile Center	0	0	-
Manhattan Detention Complex (MDC)	740	0	-100%
North Infirmery Command (NIC)	117	215	83%
Otis Bantum Correctional Center (OBCC)	1407	1092	-22%
Robert N. Davoren Complex (RNDC)	954	746	-22%
Rose M. Singer Center (RMSC)	797	275	-66%
West Facility (WF)	45	135	197%
Central Intake (CINT)	38	0	-100%
Rose M. Singer Enhanced Supervised Housing (RESH)	0	165	100%
Total ADP	11,674	6,054	-48%

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**Chart 2. ADP by Borough of Arrest**

<b>Borough</b>	<b>2013</b>	<b>2023</b>	<b>% Change</b>
MN	3768	1852	-51%
BK	2573	1628	-37%
QN	1960	1154	-41%
BX	2412	1163	-52%
SI	297	235	-21%
Unidentified	663	22	-97%
<b>Total</b>	<b>11,674</b>	<b>6,054</b>	<b>-48%</b>

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**Chart 3. ADP by Status Categories**

<b>Status Categories</b>	<b>2013</b>	<b>2023</b>	<b>% Change</b>
Pretrial Detainee	8038	5250	-35%
Pretrial Detainee with Parole Warrant	884	198	-78%
Sentenced	2035	597	-71%
Technical Parole Violator	601	6	-99%
Other	116	3	-97%
<b>Total</b>	<b>11,674</b>	<b>6,054</b>	<b>-48%</b>

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**b. Average and median length of stay of incarcerated individuals detained pretrial, in total and disaggregated by borough of arrest and whether there is a co-occurring parole violation.**

**Chart 4. Length of Stay by Borough of Arrest for Pretrial Detainees**

<b>Borough</b>	<b>All Detainees</b>		<b>Detainees w Parole Violation</b>	
	<b>Average</b>	<b>Median</b>	<b>Average</b>	<b>Median</b>
BK	88	11	336	38
BX	130	16	241	23
MN	123	32	183	24
QN	85	13	209	32
SI	89	21	297	40
Unidentified	137	37	32	11
<b>Citywide</b>	<b>108</b>	<b>17</b>	<b>217</b>	<b>18</b>

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

c. The number and percentage of pretrial detainees whose length of stay is longer than 30 days, 90 days, six months, and one year.

**Chart 5. Number and Percent of Pretrial Detainees by Length of Stay over 30 Days**

Length of Stay	Individuals	Percent
31-90	2,967	14%
91-180	2,268	11%
6 Months - 1 Year	2,209	11%
> 1 Year	1,532	7%

\*These groups ARE mutually exclusive

\*\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

2. The total capacity and average daily population of each correctional facility solely operated by the Department of Correction, disaggregated by facility.

**Chart 6. Maximum Facility Capacity (MFC) and Average Daily Population (ADP) by Facility**

Facility	MFC	ADP
Anna M. Kross Center (AMKC)(*)	0	1451
Vernon C. Bain Center (VCBC)(*)	0	508
Bellevue Hospital Prison Ward (BHPW)	0	38
Brooklyn Detention Complex (BKDC)	0	0
Elmhurst Hospital Prison Ward (EHPW)	0	0
Eric M. Taylor Center (EMTC)	1339	810
George Motchan Detention Center (GMDC)	0	0
George R. Vierno Center (GRVC)	1065	659
Horizon Juvenile Center	0	0
Manhattan Detention Complex (MDC)	0	0
North Infirmary Command (NIC)	346	215
Otis Bantum Correctional Center (OBCC)	1550	1092
Robert N. Davoren Complex (RNDC)	1251	746
Rose M. Singer Center (RMSC)	927	275
West Facility (WF)	598	135
Central Intake (CINT)	0	0
Rose M. Singer Enhanced Supervised Housing (RESH)*	201	127

(\*) – facility closed beginning latter portion CY2023

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**3. The timeline for closure of each correctional facility located on Rikers Island, any significant changes to such timeline, and any significant actions taken by the mayor in response to such changes.**

The James A. Taylor Center (JATC) on Rikers Island was transferred to DCAS in July 2021. This was the first facility on Rikers Island to be transferred from the Department of Correction to DCAS as part of the Renewable Rikers Act. In December 2021, DOC transferred three additional parcels of land to DCAS.

Borough facilities MDC, BKDC and QDC have been vacated in preparation for demolition as part of the borough-based jail program.

**4. The budget for closure and any significant changes to such budget.**

There is no specific budget required to manage DOC facility closures. The Department redeploys existing staff to carry out all necessary tasks associated with facility closures, without a specific budget allocated for this purpose.

**5. The procurement of contracts related to closure and construction of jail facilities, including any relevant timelines.**

The City continues to make significant progress in procurement of contracts for the Borough-Based Jails (BBJ) Program. Four early works projects are ongoing – dismantlement of the existing jail facilities in Manhattan, Queens, and Brooklyn, and site preparation work in the Bronx. The City awarded the facility Design-Builder in Brooklyn in June 2023 to Tutor Perini HOK, while facility procurements are still ongoing in the other three boroughs.

BBJ Early Works:

The Brooklyn Dismantle/Swing Space contract was awarded to NorthStar Contracting Group. The contract was registered on November 26, 2021, and NorthStar received a Notice to Proceed (NTP) on December 20, 2021. Dismantlement is ongoing through Q2 CY2024.

The Queens Dismantle/Swing Space contract was awarded to Hunter Roberts Construction Group, LLC. The contract was registered on December 21, 2021, and Hunter Roberts received a Notice to Proceed (NTP) on December 27, 2021. Dismantlement is ongoing through Q1 CY2024.

The Manhattan Dismantle/Swing Space contract was awarded to Gramercy Group Inc. The contract was registered on December 22, 2021, and Gramercy received a Notice to Proceed (NTP) on December 27, 2021. Dismantlement is ongoing through Q4 CY2024.

The Bronx Site Preparation contract was awarded to Yonkers Contracting Company Inc. The contract was registered on December 21, 2021, and Yonkers received a Notice to Proceed (NTP) on December 27, 2021. Site preparation is ongoing through Q2 2024.

BBJ Facilities:

The Brooklyn BBJ Facility contract was awarded to Tutor Perini Corporation (TPC). The contract was registered on June 6, 2023, and Tutor Perini Corporation received a Notice to Proceed (NTP) on June 29, 2023. Currently, design work is underway. Substantial completion is projected for Spring 2029.

There are apparent selected proposers for the design-build teams for the Queens and Bronx BBJ Facilities which will be announced in spring 2024.

The new Manhattan Facility RFP has been released; the in-market period is anticipated to be complete by early 2025.

**6. A general overview of the design and construction of new jail facilities and any related information regarding the timelines for the construction of new facilities.**

Please see response to Question #5 above.

**7. Populations relocated as a result of new facility construction.**

As of August 2022, populations in MDC, BKDC and QDC have been relocated to facilities on Rikers Island and/or VCBC.

As of the end of 2023, persons in custody have been transferred from VCBC and AMKC into other facilities on Rikers Island.

**8. The progress of implementing an electronic management system for individuals in custody.**

After several months of negotiations, the vendor that was previously selected for the new electronic management system would not agree to certain city-mandated terms and conditions.

The Department is now evaluating the proposal from the second vendor as well as other options for moving this forward.

**9. Staff plans, by facility, including but not limited to the following information for the reporting period: the number of uniform and civilian staff hired, the number of uniform and civilian staff terminated, and the number of uniform and civilian staff who left the department for reasons other than termination.**

From January 1, 2023 to December 31, 2023 the Department hired 295 civilian staff members and 310 members of uniform staff.

During this period, 24 non-uniform staff members were terminated, and 235 non-uniform staff left for other reasons. During this period, 200 uniform staff members were terminated, and 542 uniform staff members left for other reasons. Included in the 235 and 542 figures are members of staff who left for reasons including but not limited to resignation, retirement, death, and dismissal under charges or medical disabilities.