

Mayor's Office of Criminal Justice

Biannual Report on Progress Towards Closing Jails on Rikers Island Local Law 192

Introduction

This report, submitted by the Mayor's Office of Criminal Justice (MOCJ) to the City Council in compliance with Local Law 192 of 2019, serves as the tenth biannual report on closing jails on Rikers Island and opening jail facilities outside Rikers Island. The report covers data from January 1st to December 31, 2024.

1. Trends in the jail population and the drivers of population changes, including the following:

a. The average daily population in total and disaggregated by facility, by borough of arrest, and in the following categories: pretrial, sentenced, technical parole violation, pretrial with parole violations, and other.

Chart 1. Average Daily Population (ADP) by Facility

Facility	2014	2024	% Change
Anna M. Kross Center (AMKC)	2070	0	-100%
Vernon C. Bain Center (VCBC)	651	0	-100%
Bellevue Hospital Prison Ward (BHPW)	71	49	-31%
Brooklyn Detention Complex (BKDC)	584	1	-100%
Elmhurst Hospital Prison Ward (EHPW)	9	6	-35%
Eric M. Taylor Center (EMTC)	1280	1447	13%
George Motchan Detention Center (GMDC)	1542	0	-100%
George R. Vierno Center (GRVC)	762	958	26%
Horizon Juvenile Center	0	0	-
Manhattan Detention Complex (MDC)	797	0	-100%
North Infirmary Command (NIC)	147	264	79%
Otis Bantum Correctional Center (OBCC)	1323	1447	9%
Robert N. Davoren Complex (RNDC)	879	1023	16%
Rose M. Singer Center (RMSC)	749	376	-50%
West Facility (WF)	29	666	2171%
Central Intake (CINT)	17	0	-100%
Rose M. Singer Enhanced Supervised Housing (RESH)	0	160	-
Total ADP	10910	6397	-41%

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 2. ADP by Borough of Arrest

Borough	2014	2024	% Change
MN	3706	1959	-47%
BK	2316	1738	-25%
QN	1866	1288	-31%
BX	2115	1131	-46%
SI	298	255	-15%
Unidentified	608	26	-96%
Total	10,910	6,397	-41%

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 3. ADP by Status Categories

Status Categories	2014	2024	% Change
Pretrial Detainee	7508	5450	-27%
Pretrial Detainee with Parole Warrant	773	238	-69%
Sentenced	1965	698	-64%
Technical Parole Violator	546	9	-98%
Other	117	2	-98%
Total	10910	6397	-41%

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

b. Average and median length of stay of incarcerated individuals detained pretrial, in total and disaggregated by borough of arrest and whether there is a co-occurring parole violation.

Chart 4. Length of Stay by Borough of Arrest for Pretrial Detainees

Borough	All Detainees		Detainees w Parole Violation	
	Average	Median	Average	Median
BK	104	14	339	56
BX	111	18	196	45
MN	109	30	138	38
QN	76	14	132	35
SI	75	21	56	56
Unidentified	145	49	29	7
Citywide	101	19	135	25

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

c. The number and percentage of pretrial detainees whose length of stay is longer than 30 days, 90 days, six months, and one year.

Chart 5. Number and Percent of Pretrial Detainees by Length of Stay over 30 Days

Length of Stay	Individuals	Percent
31-90	3,423	15%
91-180	2,569	12%
6 Months - 1 Year	2,388	11%
> 1 Year	1,504	7%

**MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

2. The total capacity and average daily population of each correctional facility solely operated by the Department of Correction, disaggregated by facility.

Chart 6. Maximum Facility Capacity (MFC) and Average Daily Population (ADP) by Facility

Facility	MFC	ADP
Anna M. Kross Center (AMKC)	0	0
Vernon C. Bain Center (VCBC)	0	0
Bellevue Hospital Prison Ward (BHPW)	0	49
Brooklyn Detention Complex (BKDC)	0	1
Elmhurst Hospital Prison Ward (EHPW)	0	6
Eric M. Taylor Center (EMTC)	1539	1447
George Motchan Detention Center (GMDC)	0	0
George R. Vierno Center (GRVC)	1020	958
Horizon Juvenile Center	0	0
Manhattan Detention Complex (MDC)	0	0
North Infirmary Command (NIC)	303	264
Otis Bantum Correctional Center (OBCC)	1653	1447
Robert N. Davoren Complex (RNDC)	1177	1023
Rose M. Singer Center (RMSC)	805	376
West Facility (WF)	684	666
Central Intake (CINT)	0	0
RESH	193	160

3. The timeline for closure of each correctional facility located on Rikers Island, any significant changes to such timeline, and any significant actions taken by the mayor in response to such changes.

The James A. Taylor Center (JATC) on Rikers Island was transferred to DCAS in July 2021. This was the first facility on Rikers Island to be transferred from the Department of Correction to DCAS as part of the Renewable Rikers Act. In December 2021, DOC transferred three additional parcels of land to DCAS.

4. The budget for closure and any significant changes to such budget.

There is no specific budget required to manage DOC facility closures. The Department redeploys existing staff to carry out all necessary tasks associated with facility closures, without a specific budget allocated for this purpose.

5. The procurement of contracts related to closure and construction of jail facilities, including any relevant timelines.

The Department continues to prioritize the construction of the Borough Based Jails (BBJ). The Bronx and Queens sites are currently performing Support of Excavation (SOE), and the preliminary foundation for Brooklyn is ongoing by the Tutor Perini Corporation.

BBJ Early Works/Dismantles:

The Brooklyn dismantle was completed in Q2 CY2024. This site was handed off to the selected design-build firm Tutor Perini Corporation (TPC).

The Queens dismantle was completed in Q1 CY2024. In late 2024 the selected construction firm DeMatteis took over the site and is currently conducting support of excavation (SOE) work.

The Manhattan dismantle/swing space contract was awarded to Gramercy Group Inc. The contract was registered on December 22, 2021, and Gramercy received a Notice to Proceed (NTP) on December 27, 2021. Dismantlement is expected to be complete in Q2 CY2025.

The Bronx site preparation was completed in Q2 CY2024. In late 2024 the selected construction firm TRG took over the site and is currently conducting support of excavation (SOE) work.

BBJ Facilities:

The Brooklyn BBJ Facility contract was awarded to Tutor Perini Corporation (TPC). The contract was registered on June 6, 2023, and Tutor Perini Corporation received a Notice to Proceed (NTP) on June 29, 2023. TPC is currently conducting preliminary work on the foundation of the building. Substantial completion is projected for Spring 2029.

The Queens Facility contract was awarded to Leon D. DeMatteis/STV Group. The contract was registered and Leon D. DeMatteis received a Notice to Proceed (NTP). Currently, design work is underway. Substantial completion is projected for mid-2031.

The Bronx facility contract has been awarded to Transformative Reform Group/Urban Architects. The contract was registered, and Transformative Reform Group/Urban Architects received a Notice to Proceed (NTP). Currently, design is underway. Substantial completion is projected for early 2031.

A notice to proceed on the Manhattan Facility is expected to be issued in late Spring 2025.

6. A general overview of the design and construction of new jail facilities and any related information regarding the timelines for the construction of new facilities.

Please see response to Question #5 above.

7. Populations relocated as a result of new facility construction.

Persons in custody have not been relocated as a result of BBJ construction since the April 2021 closure of MDC.

8. The progress of implementing an electronic management system for individuals in custody.

DOC is in the procurement phase of this project. A CP request for capital approval to advance this endeavor will be required.

9. Staff plans, by facility, including but not limited to the following information for the reporting period: the number of uniform and civilian staff hired, the number of uniform and civilian staff terminated, and the number of uniform and civilian staff who left the department for reasons other than termination.

From January 1, 2024 to December 31, 2024 the Department hired 248 civilian staff members and 299 members of uniform staff.

During this period, 21 non-uniform staff members were terminated, and 181 non-uniform staff left for other reasons. During this period, 28 uniform staff members were terminated, and 605 uniform staff members left for other reasons. Included in the 181 and 605 figures are members of staff who left for reasons including but not limited to resignation, retirement, death, and dismissal under charges or medical disabilities.